

















November 8, 2017

The Honorable John Thune Chairman Committee on Commerce, Science and Transportation United States Senate 512 Dirksen Senate Building Washington DC, 20510

The Honorable Gary Peters
Member
Committee on Commerce, Science and
Transportation
United States Senate
724 Hart Senate Office Building
Washington DC, 20510

The Honorable Bill Nelson Ranking Member Committee on Commerce, Science and Transportation United States Senate 716 Hart Senate Office Building Washington DC, 20510

Dear Chairman Thune, Ranking Member Nelson and Senator Peters:

On behalf of the nation's state and local officials, we write to express our deep appreciation for the efforts made by the Senate Commerce, Science and Transportation Committee to include key stakeholders in developing the appropriate federal framework for the use of autonomous vehicle (AV) technologies on our nation's roadways. The committee's approval of the AV START Act (S. 1885) on October 4, 2017, included some significant and prudent changes, in comparison to the initial draft, aimed at clarifying the successful, longstanding federal-state regulatory paradigm for motor vehicle laws as AVs become a permanent part of our society.

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After many hours of hard work by your staffs, we believe that the AV START Act's approach appropriately establishes federal preemption by prescribing subject matters specifically to those contained in a safety evaluation report, thereby preserving the historical federal partnership with state and local governments.

Our groups have long agreed that the regulation of the design, construction and performance (in the traditional, mechanical manner as defined in Title 49 Section 30102) of a motor vehicle is a federal obligation. However, we believe the application of the term "performance" to the autonomous context is now more complex due to the increasing merger of the vehicle and the operator. The AV START Act would benefit from further defining the term "performance" to exclude the act of complying with traffic laws, thereby firmly associating it with the current federal responsibilities. With this approach, state and local laws will continue to focus on the operational safety laws regulating motor vehicles and their operators after such vehicles have been constructed and introduced to public roadways.

Protecting public safety on the roadways is one of the fundamental roles of state and local government. While the U.S. Department of Transportation has worked to offer a national framework for regulating this space, the agency has not been able to match the rapid pace of autonomous technological innovation with corresponding vehicle safety standards or other binding national safety requirements. Many of our members have expressed concerns that these new technologies may not be subject to appropriate safety rules or standards as they are tested, developed, and deployed among other road users. We therefore fully support both the required submission of a detailed safety evaluation report and its subsequent and timely release to the public.

Given the magnitude of potential safety and mobility improvements, fostering the development and deployment of this exciting technology is important to all levels of government—federal, state, and local. However, the implementation of autonomous vehicle policy requires finding the appropriate balance between cooperating and delineating the respective state-local and federal responsibilities. We must approach these issues in a pragmatic, thorough and thoughtful manner to ensure that safety on our nation's roadways remains a top national priority. We look forward to continuing to work with you, your staff and all members of Senate as this bill moves towards passage.

Sincerely,

Scott Pattison
Executive Director

National Governors Association

William T. Pound Executive Director

National Conference of State Legislatures



Matthew Chase **Executive Director** National Association of Counties



Tom Cochran CEO and Executive Director The United States Conference of Mayors

Clarence Anthony **Executive Director** National League of Cities

Anne Ferro President and CEO American Association of Motor Vehicle Administrators

Bud Wright Executive Director American Association of State Highway and **Transportation Officials**

Jonathan Adkins **Executive Director** Governors Highway Safety Association

Linda Bailey **Executive Director**

National Association of City Transportation

Officials